

Message Text

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44

ACTION EUR-12

INFO OCT-01 ISO-00 CIAE-00 DODE-00 PM-04 H-02 INR-07 L-03

NSAE-00 NSC-05 PA-01 PRS-01 SP-02 SS-15 USIA-06

ACDA-05 TRSE-00 SAJ-01 CU-02 OIC-02 SAM-01 ERDA-05

IO-10 OMB-01 (ISO) W

----- 087071

R 261246Z AUG 75

FM AMEMBASSY PRAGUE

TO SECSTATE WASHDC 8710

INFO AMEMBASSY BELGRADE

AMEMBASSY BERLIN

AMEMBASSY BONN

AMEMBASSY BUCHAREST

AMEMBASSY SOFIA

AMEMBASSY BUDAPEST

AMEMBASSY LONDON

AMEMBASSY MOSCOW

AMEMBASSY PARIS

AMEMBASSY WARSAW

USNATO BRUSSELS 755

CONFIDENTIAL PRAGUE 2168

E.O. 11652: GDS

TAGS: PFOR, NATO, CSCW

SUBJECT: CSCE: IMPLEMENTATION

REF: USNATO 4460

1. RESPONDING TO USNATO'S INVITATION FOR COMMENTS,
ON THE NARROW ISSUE OF NOTIFICATION OF MILITARY
MANEUVERS, NATO IS CLEARLY THE IDEAL PLACE TO
COORDINATE POLICY AND PRECEDURE. WE WERE PLEASED
HERE IN PRAGUE TO SEE THAT IN NOTIFYING ABOUT
THE GROSSE ORCHADE MANEUVERS, THE FOUR EMBASSIES--
FRG, CANADA, FRANCE AND OURSELVES-- INFORMED EACH
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OTHER PROMPTLY AND FULLY ABOUT WHAT EACH WAS DOING,

SO THAT COOPERATION (INCLUDING THE FRENCH) COULD
NOT HAVE BEEN CLOSER.

2. ON THE LARGER ISSUE OF POST-CSCE CONCERTING
OF IMPLEMENTATION POLICIES, WE FEEL THAT THERE
IS A PARTICULAR EAST EUROPEAN ELEMENT TO BEAR IN
MIND. ONE OF OUR FUNDAMENTAL AIRMS AT CSCW WAS TO
GIVE LONG-TERM HELP TO THE EE COUNTRIES IN ANY
EFFORTS THEY MAKE TO PURSUE POLICIES INDEPENDENTLY
OF MOSCOW. IN THIS CONTEXT, WHAT THE FRENCH
HAVE CALLED THE BLOC-TO-BLOC APPROACH, NATO DEAL-
ING WITH THE WARSAW PACT, HAS OBVIOUS DRAWBACKS.
MUCH OF POST-CSCE DIPLOMACY, FOR EXAMPLE MBFR
AND SUCH CSCE IMPLEMENTATION MEASURES AS NOTIFICA-
TION OF MANEUVERS, WILL DEAL WITH SECURITY MAT-
TERS AND PERFORCE WILL ENTAIL NATO HARMONIZATION
OR EVEN COORDINATION OF POLICY. BUT THERE WILL
BE OTHER OAREAS, PARTICULARLY IN THE ECONOMIC
AND HUMANITARIAN SPHERES, WHERE CLOSE COORDINA-
TION THROUGH NATO COULD BE DETRIMENTAL TO OUR
LONG-TERM AIMS IN EASTERN EUROPE. FOR EXAMPLE,
WHILE IT MIGHT BE USEFUL FOR NATO TO KEEP TRACK
OF ISSUES SUCH AS DIVIDED FAMILIES AND BETTER
TREATMENT FOR JOURNALISTS, WE BELIEVE THAT IN-
DIVIDUAL APPROACHES TO IMPLEMENTATION BY NON-
COMMUNIST COUNTRIES WILL HAVE MORE EFFECT THAN
A UNIFIED NATO APPROACH. (WHILE THESE CONSIDERA-
TIONS MAY NOT BE DIRECTLY INVOLVED IN THE CONTRO-
VERSY OVER WHETHER TO CONSULT IN NATO OR IN EC
OR BOTH, THEY SUPPORT THE ARGUMENT THAT EC DELI-
BERATIONS ARE USEFUL IN CONJUNCTION WITH NATO
DELIBERATIONS; AND TO THESE WE WOULD ADD THAT
MULTIPLE BILATERAL CONSULTATIONS WILL ALSO BE
APPROPRIATE.)

3. OTHER EE POST WILL HAVE MORE AUTHORITATIVE
VIEWS TO SUBMIT. OUR THINKING IN PRAGUE IS NO
DOUBT AFFECTED BY THE FACT THAT CZECHOSLOVAKIA
HAS FARTHER TO GO THAN OTHER EE COUNTRIES IN
NORMALIZING RELATIONS WITH THE WEST, AND IT IS
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PRECISELY THE MULTIPLE-BILATERAL APPROACH HERE,
DISTANCED FROM TIGHT NATO COORDINATION, WHICH
WE BELIEVE WILL DO THE MOST GOOD IN ENCOURAGING
THE CZECHOSLOVAK LEADERS TOWARDS NORMALIZATION.
WE ARE NOT ARGUING AGAINST NATO (OR EC) CONSULT-
ATIONS, WHICH WE CONSIDER ESSENTIAL AS WE MOVE
TOWARDS BELGRADE IN 1977. WE ARE SUGGESTING THAT
POST-CSCE DIPLOMACY IN EASTERN EUROPE WILL FUR-

THER WESTERN AIMS IN THIS AREA MORE, OVER THE
LONG HAUL, IF IT IS PURSUED NOT BLOC-TO-BLOC
BUT NATION-TO-NATION.
SO OUR NATO REPRESENTATIVES,
IN THIS VIEW, SHOULD HAVE THE AIM OF HARMONIZING
GOALS BUT NOT THE AIM OF COORDINATING EVERY
SPECIFIC POLICY OF IMPLEMENTATION.

4. OUR REPLY TO STATE 191457 FOLLOWS SEPTEL.

PERRY

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Message Attributes

Automatic Decaptoning: X
Capture Date: 01 JAN 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: MILITARY EXERCISES, MILITARY PLANS, INTERGOVERNMENTAL COOPERATION
Control Number: n/a
Copy: SINGLE
Draft Date: 26 AUG 1975
Decapton Date: 01 JAN 1960
Decapton Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: GolinoFR
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1975PRAGUE02168
Document Source: CORE
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: GS
Errors: N/A
Film Number: D750295-0606
From: PRAGUE
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1975/newtext/t19750817/aaaaapak.tel
Line Count: 125
Locator: TEXT ON-LINE, ON MICROFILM
Office: ACTION EUR
Original Classification: CONFIDENTIAL
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 3
Previous Channel Indicators: n/a
Previous Classification: CONFIDENTIAL
Previous Handling Restrictions: n/a
Reference: 75 NATO BRUSSELS 43460
Review Action: RELEASED, APPROVED
Review Authority: GolinoFR
Review Comment: n/a
Review Content Flags:
Review Date: 21 APR 2003
Review Event:
Review Exemptions: n/a
Review History: RELEASED <21 APR 2003 by CunninFX>; APPROVED <22 APR 2003 by GolinoFR>
Review Markings:

Margaret P. Grafeld
Declassified/Released
US Department of State
EO Systematic Review
06 JUL 2006

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: NATIVE
Subject: CSCE: IMPLEMENTATION
TAGS: PFOR, NATO, CSCE
To: STATE
Type: TE
Markings: Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 06 JUL 2006